Independent Auditor's Reports
Basic Financial Statements
And Supplementary Information
Schedule of Findings

June 30, 2010

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### **Officials**

Name	<u>Title</u>	Term Expires							
	<b>Board of Education</b>								
(Before September 2009 Election)									
Randy Woods	President	2009							
Merlyn Duffy	Vice President	2011							
Donna Costello Scott LaRue Jerry Van Daele	Board Member Board Member Board Member	2009 2010 2011							
	Board of Education								
	(After September 2009 Election)								
Randy Woods	President	2012							
Jerry Van Daele	Vice President	2011							
Donna Costello Scott LaRue Merlyn Duffy	Board Member Board Member Board Member	2012 2010 2011							
	School Officials								
Chad Garber	Superintendent	2010							
Carol Foster	District Secretary	2010							
Doris Gruetzmacher	District Treasurer	2010							

# Keith Oltrogge, CPA, P.C.

201 East Main Street P.O. Box 310 Denver, Iowa 50622

(319) 984-5292 FAX (319) 984-6408

### Independent Auditor's Report

To the Board of Education of Wapsie Valley Community School District:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Wapsie Valley Community School District, Fairbank, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. My responsibility is to express opinions on these financial statements based on my audit.

I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinions.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Wapsie Valley Community School District at June 30, 2010, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, I have also issued my report dated December 16, 2010 on my consideration of Wapsie Valley Community School District's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of my audit.

Management's Discussion and Analysis, Budgetary Comparison Information and the Schedule of Funding Progress for the Retiree Health Plan on pages 4 through 12 and 35 through 37 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. I did not audit the information and express no opinion on it.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Wapsie Valley Community School District's basic financial statements. I previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2009 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 5, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in my audit of the basic financial statements and, in my opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Keith Oltrogge

Certified Public Accountant

December 16, 2010

### MANAGEMENT'S DISCUSSION AND ANALYSIS

Wapsie Valley Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

#### 2010 FINANCIAL HIGHLIGHTS

- General Fund revenues decreased from \$6,335,866 in fiscal 2009 to \$6,100,977 in fiscal 2010, while General Fund expenditures increased from \$6,190,365 in fiscal 2009 to \$6,240,013 in fiscal 2010. The District's General Fund balance decreased from \$154,630 in fiscal year 2009 to \$15,594 in fiscal year 2010, a 90% decrease.
- The decrease in General Fund revenues was attributable to a decrease in state source revenue in fiscal year 2010. The
  increase in expenditures was due to an increase in the instructional expenditure function area.
- The decrease in the District's General Fund balance resulted in the District's solvency ratio decreasing from 0.03% in 2009 to -0.02% in fiscal 2010. The District's solvency level indicates the District is able to meet unforeseen financing requirements and presents a sound risk for the timely repayment of short-term debt obligations.

### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Wapsie Valley Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Wapsie Valley Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Wapsie Valley Community School District acts solely as an agent or custodian for the benefit of those outside of County government.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the non-major Funds.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

Figure A-1 Wapsie Valley Community School District Annual Financial Report

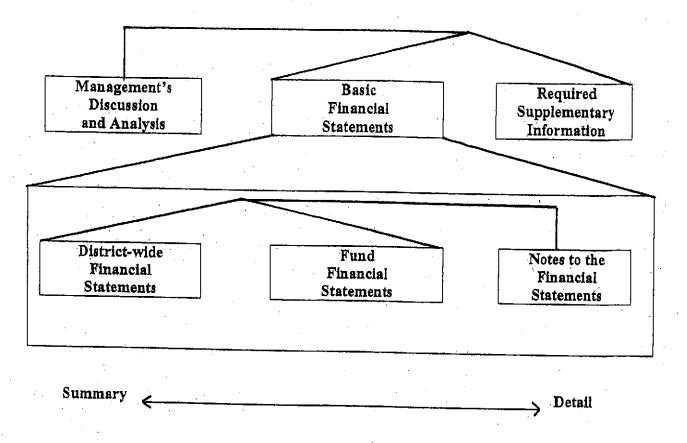


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2
Major Features of the Government-wide and Fund Financial Statements

	Government-wide		Fund Statements	
	Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: food services and adult education	Instances in which the District administers resources on behalf of someone else, such as scholarship programs
Required financial statements	Statement of net assets  Statement of activities	Statement of revenues, expenditures and changes in fund balances	Statement of net assets  Statement of revenues, expenses and changes in fund net assets	Statement of fiduciary net assets  Statement of changes in fiduciary net assets
	<u> </u>		Statement of cash flows	
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and longterm	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and longterm	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/ outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

### REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

### Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets – the difference between the District's assets and liabilities – are one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it provides. The
  District's school nutrition program is included here.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues, such as federal grants.

The District has two kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds, Debt Service Fund and Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business type activities, but provide more detail and additional information, such as cash flows. The District currently has one Enterprise Fund, the School Nutrition Fund.

The required financial statements for proprietary funds include a statement of revenues, expenses and changes in fund net assets and a statement of cash flows.

Reconciliation between the government-wide financial statements and the fund financial statements follow the fund financial statements.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Figure A-3 below provides a summary of the District's net assets at June 30, 2010 compared to June 30, 2009.

Figure A-3
Condensed Statement of Net Asse

	Condensed Statement of Net Assets								
	Govern	mental	Busines	s Type	To	tal	Total		
	Activ	vities	Activ	<u>rities</u>	Dist	trict	Change		
	June	30,	June	30,	June	30,	June 30,		
	2010	2009	2010	2009	2010	2009	2009-2010		
Current and other assets	\$5,956,996	\$10,268,284	\$66,008	\$54,731	\$6,023,004	\$10,323,015	-\$4,300,011		
Capital assets	9,509,156	2,630,360	4,965	5,614	9,514,121	2,635,974	6,878,147		
Total assets	\$15,466,152	\$12,898,644	\$70,973	\$60,345	\$15,537,125	\$12,958,989	\$2,578,136		
Long-term liabilities Other liabilities	\$8,606,328 3,963,460	\$5,611,793 5,136,810	\$- 71,420	\$- 72,358	\$8,606,328 4,034,880	\$5,611,793	\$2,994,535		
Total liabilities	\$12,569,788	\$10,748,603	\$71,420	\$72,358	\$12,641,208	5,209,168 \$10,820,961	-1,174,288 \$1,820,247		
Net assets: Invested in capital assets, net									
of related debt	\$1,174,156	-\$2,904,640	\$4,965	\$5,614	\$1,179,121	-\$2,899,026	\$4,078,147		
Restricted	529,614	440,500	· •	_	529,614	440,500	89,114		
Unrestricted	1,192,594	4,614,181	-5,412	-17,627	1,187,182	4,596,554	-3,409,372		
Total net assets	\$2,896,364	\$2,150,041	-\$447	-\$12,013	\$2,895,917	\$2,138,028	\$757,889		

The District's combined net assets increased by nearly 26.2%, or \$757,889, over the prior year. The largest portion of the District's net assets is in the "invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt". The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Restricted net assets represent resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District's restricted net assets increased \$89,114, over the prior year.

Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – decreased by \$3,409,372. The decrease was primarily due to the construction of the two new elementary schools.

Figure A-4 shows the change in net assets for the year ended June 30, 2010 compared to the year ended June 30, 2009.

Changes in Net Assets Governmental **Business Type** Total Activities Activities Total District Change 2010 2009 2010 2009 2010 2009 2009-10 Revenues: Program revenues: Charges for service \$615,372 \$525,238 \$161,803 \$172,588 \$777,175 \$697,826 11.4% Operating grants, contributions and restricted interest 1,209,712 1.008.342 107,466 90,269 1,317,178 1,098,611 19.9% Capital grants, contributions and restricted interest 250,000 250,000 100.0% General revenues: Property tax 2,501,963 2,251,394 2,501,963 2,251,394 11.1% Local option sales and service tax 426,512 458,178 426,512 458,178 -6.9% Unrestricted state grants 2,426,533 2,995,903 2,426,533 2,995,903 -19.0% Unrestricted investment earnings 43,920 48,028 334 1,023 44,254 49,051 -9.8% Other 130,707 115,082 130,707 115,082 13.6% Total revenues \$7,604,719 \$7,402,165 \$269,603 \$263,880 \$7,874,322 \$7,666,045 2.7% Program expenses:

Figure A-4

Governmental activities: Instruction \$4,380,341 \$4,847,787 \$-\$4,380,341 \$4,847,787 -9.6% Support services 1,647,835 1,811,039 1,647,835 1.811.039 -9.0% Non-instructional programs 5,671 62 258,037 262,931 263,708 262,993 0.2% Other expenses 824,549 897,731 824,549 897,731 -8.2% Total expenses \$6,858,396 \$7,556,619 258,037 \$262,931 \$7,116,433 \$7,819,550 -9.0% Change in net assets \$746,323 \$154,454 \$11,566 \$949 \$757,889 \$153,505 394.7%

In fiscal year 2010, property tax and unrestricted state grants account for 64.8% of the total governmental activities revenue while charges for service and operating grants, contributions and restricted interest accounted for 99.9% of business type activities revenue.

The District's total revenues were approximately \$7.9 million, of which approximately \$7.6 million was for governmental activities and \$0.3 million was for business type activities.

As shown in Figure A-4, the District as a whole experienced a 2.7% increase in revenues and a 9% decrease in expenses. Property tax increased approximately \$251,000. The decrease in expenses is related to a decrease in overall cutbacks in expenses.

### **Governmental Activities**

Revenues for governmental activities were \$7,604,719 and expenses were \$6,858,396 for the year ended June 30, 2010. In a difficult budget year, the District was able to balance the budget by trimming expenses to match available revenues.

The following table presents the total and net cost of the District's major governmental activities, instruction, support services, non-instructional programs and other expenses for the year ended June 30, 2010 compared to the year ended June 30, 2009.

Figure A-5

Fotal and Net Cost of Governmental Activiti

	Total and Net Cost of Governmental Activities								
	Total	Cost		Cost					
	of Ser	rvices	Change	of Se	rvices	Change			
	2010	2009	2009-10	2010	2009	2009-10			
Instruction	\$4,380,341	\$4,847,787	-9.6%	\$2,568,241	\$3,326,763	-22.8%			
Support services	1,647,835	1,811,039	-9.0%	1,634,851	1,798,483	-9.1%			
Non-instructional programs	5,671	62	9147%	5,671	62	9147%			
Other expenses	824,549	897,731	-8.2%	574,549	897,731	-36.0%			
Totals	\$6,858,396	\$7,556,619	-9.2%	\$4,783,312	\$6,023,039	-20.6%			

- The cost financed by users of the District's programs was \$777,175.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$1,317,178.
- The net cost of governmental activities was financed with \$2,928,475 in property and other taxes and \$2,426,533 in unrestricted state grants.

### **Business Type Activities**

Revenues for business type activities were \$269,603 and expenses were \$258,037. The District's business type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for service, federal and state reimbursements and investment income.

### INDIVIDUAL FUND ANALYSIS

As previously noted, Wapsie Valley Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported a combined fund balance of \$2,896,364 above last year's ending fund balances of \$2,150,041.

### Governmental Fund Highlights

- The District's deteriorating General Fund financial position is the result of many factors. Growth during the year in
  tax and federal grants resulted in an increase in revenues. However, the increase in revenues was more than offset
  by the District's increase in General Fund expenditures, requiring the District to use carryover fund balance to meet
  its financial obligations during the year.
- The General Fund balance decreased from \$154,630 to \$15,594 due, in part, to the negotiated salaries and benefits and existing expenditure commitments of the District.
- The Capital Project Fund balance decreased due to the construction of the two new elementary buildings.

### **Proprietary Fund Highlights**

School Nutrition Fund net assets increased from -\$12,013 at June 30, 2009 to -\$447 at June 30, 2010, representing an increase of \$11,566. The district received \$4,100 more in federal commodities which decreased the cost for supplies.

#### **BUDGETARY HIGHLIGHTS**

The District's receipts were \$73,202 more than budgeted receipts, a variance of 1%. The most significant variance resulted from the District receiving more in federal sources than originally anticipated.

Total expenditures were less than budgeted, due primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

In spite of the District's budgetary practice, the certified budget was exceeded in the instruction functional area due to the timing of expenditures at year-end without sufficient time to amend the certified budget.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At June 30, 2010, the District had invested \$9,514,121, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6) This represents a net increase of 360.9% from last year. More detailed information about the District's capital assets is presented in Note 6 to the financial statements. Depreciation expense for the year was \$244,960.

The original cost of the District's capital assets was \$15,704,092. Governmental funds account for \$15,696,298, with the remainder of \$7,794 accounted for in the Proprietary, School Nutrition Fund.

The largest change in capital asset activity during the year occurred in the construction in progress category. The District's construction in progress totaled \$7,114,406 at June 30, 2010, compared to \$0 reported at June 30, 2009. This significant increase resulted from construction activity financed by the issuance of voter approved general obligation bonds and revenue bonds totaling \$2,960,000 in fiscal year 2010 and \$5,025,000 from 2009 for construction of two new elementary schools.

Figure A-6

			Capital As	sets, net of	Depreciation			
	Governmental Activities		Business Type Activities		Total District		Total Change	
	June 30, June 30,			30,		30,	June 30,	
	2010	2009	2010	2009	2010	2009	2009-2010	
Land	\$40,616	\$40,616	\$-	<b>S</b> -	\$40,616	\$40,616	<b>\$</b> -	
Construction in process	7,114,406	-	-	· -	7,114,406	-	7,114,406	
Buildings Improvements other than	1,789,018	1,853,059	-	-	1,789,018	1,853,059	-64,041	
buildings	131,997	144,593	-	_	131,997	144.593	-12,596	
Furniture and equipment	433,119	592,092	4,965	5,614	438,084	597,706	-159,622	
Totals	\$9,509,156	\$2,630,360	\$4,965	\$5,614	\$9,514,121	\$2,635,974	\$6,878,147	

#### Long-Term Debt

At June 30, 2010, the District had \$8,335,000 in general obligation and other long-term debt outstanding. This represents an increase of approximately 33.6% from last year. (See Figure A-7) Additional information about the District's long-term debt is presented in Note 7 to the financial statements.

The District continues to carry a general obligation bond rating of Aa3 assigned by national rating agencies to the District's debt since 1997. The Constitution of the State of Iowa limits the amount of general obligation debt districts can issue to 5 percent of the assessed value of all taxable property within the District. The District's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$12.6 million.

In March 2009 and April 2010, the District's voters authorized the issuance of \$5,025,000 and \$2,600,000 in general obligation bonds to pay for construction of two new elementary buildings. Planning for the project started in fiscal year 2009 and the bonds were sold during fiscal years 2009 and 2010. In June 2010, the District issued \$360,000 of Statewide Sales, Services and Use Tax revenue bonds for the project. The District had total outstanding bonded indebtedness at June 30, 2010 of \$8,335,000

Figure A-7

Outstandin	g Long-term O	bligations
Tota	il	Total
Distri	Change	
June 3	June 30,	
2010	2009	2009-2010
\$7,975,000	\$5,535,000	\$2,440,000
360,000	-	360,000
\$8,335,000	\$5,535,000	\$2,800,000

General obligation bonds Revenue bonds Totals

# ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances which could significantly affect its financial health in the future:

- Funding from federal and state sources could be reduced as budget concerns and cutbacks are dealt with at those levels of government.
- Employee benefits, especially health care costs, continue to rise with the effects of new health care legislation.
- Enrollment has decreased over the past two years affecting state funding.

# CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Carol Foster, District Secretary, Wapsie Valley Community School District, 2535 Viking Avenue, Fairbank IA 50629.



# **Statement of Net Assets**

# June 30, 2010

Assets		Govern- mental Activities		Business Type Activities		Total
Cash and pooled investments	_					
Receivables:	\$	2,720,146	\$	58,042	\$	2,778,188
Property tax:						
Delinquent						
Succeeding year		31,577		-		31,577
Accounts		2,229,521		-		2,229,521
Accrued interest:		101,475		434		101,909
ISCAP						
Due from other governments		66		-		66
Inventories		600,003		-		600,003
		•		7,532		7,532
Capital assets, net of accumulated depreciation  Total Assets	·	9,509,156		4,965		9,514,121
I OTAL ASSETS		15,191,944	\$	70,973	\$	15,262,917
Liabilities						
Accounts payable	\$	570,544	¢		\$	570,544
Salaries and benefits payable	Ψ	530,315	Ψ	_	Ф	530,344
Accrued interest payable		58,300		_		58,300
Deferred revenue-succeeding year property tax		2,229,521		_		2,229,521
Deferred revenue-other		368,866		3,126		371,992
Long-term liabilities:		500,000		3,120		371,992
Portion due within one year:						
General obligation bonds payable		285,000				285 000
Revenue bonds		36,000		-		285,000
Early retirement		43,454		-		36,000
Compensated absences		87,060		-		43,454
Portion due after one year:		37,000		-		87,060
General obligation bonds payable		7,690,000				7 600 000
Revenue bonds		324,000		-		7,690,000
Early retirement		53,814		-		324,000
Net OPEB liability		87,000		-		53,814
Total Liabilities		12,363,874	\$	3,126	\$	87,000 12,367,000
		,000,017		<u> </u>	Ψ	14,507,000
Net Assets						
Invested in capital assets, net of related debt	\$	1,174,156	\$	4,965	\$	1,179,121
Restricted for:						
Categorical funding		161,786		-		161,786
Debt service		46,351		-		46,351
Management levy		32,819		-		32,819
Physical plant and equipment levy		228,270		-		228,270
Other special revenues purposes		60,388		-		60,388
Unrestricted		1,192,594		-5,412		1,187,182
Total Net Assets	\$	2,896,364	\$	-447	\$	2,895,917

### **Statement of Activities**

# Year Ended June 30, 2010

		_	Program Revenues				
	Expenses		Charges for Services		Operating Grants, Contributions and Restricted Interest		Capital Grants, Contributions and Restricted Interest
•		_					
\$		\$		\$		\$	-
					•		-
	4,380,341	\$	615,372	\$	1,196,728	<u>\$</u>	-
et .	157 (00	•		_			
4		3	-	\$	4,479	\$	-
,			-		-		-
			-		1,500		-
	-		-				-
-\$		\$	-	•		•	
	1,017,000	<u> </u>		Ψ.	12,704	J)	
\$	5,305	\$	_	\$	_	¢	
	•	•	_	~	_	Ψ	_
\$		S		\$		•	
		<u> </u>		Ψ		Ψ	
\$	250,000	\$	-	\$		\$	250,000
		*	_	Ψ	-	Ψ	230,000
			_		-		_
\$	824,549	\$		\$	-	\$	
					·····	<u> </u>	
	6,858,396	\$	615,372	\$	1,209,712	\$	250,000
	258,037	\$	161,803	\$	107,466	\$	-
\$	7,116,433	\$	777,175	ď.	1.017.170	\$	250,000
	\$	\$ 2,721,696 702,027 956,618 \$ 4,380,341 \$ 157,692 27,608 546,536 672,115 243,884 \$ 1,647,835 \$ 5,305 366 \$ 5,671 \$ 250,000 280,221 294,328 \$ 824,549 \$ 6,858,396	\$ 2,721,696 \$ 702,027 956,618 \$ 4,380,341 \$ \$ 157,692 \$ 27,608 546,536 672,115 243,884 \$ 1,647,835 \$ \$ 5,305 \$ 366 \$ 5,671 \$ \$ 250,000 \$ 280,221 294,328 \$ 824,549 \$ \$ 6,858,396 \$ \$ \$ 5,858,396 \$	Expenses       for Services         \$ 2,721,696 \$ 201,824 702,027 67,535 956,618 346,013         \$ 4,380,341 \$ 615,372         \$ 157,692 \$ - 27,608 - 546,536 672,115 - 243,884 - \$ 1,647,835 \$ -         \$ 1,647,835 \$ -         \$ 5,305 \$ - 366 - \$ 5,671 \$ - \$         \$ 250,000 \$ - 280,221 - 294,328 - \$ 824,549 \$ - \$         \$ 6,858,396 \$ 615,372         \$ 258,037 \$ 161,803	Charges for Services  \$ 2,721,696 \$ 201,824 \$ 702,027 67,535 956,618 346,013  \$ 4,380,341 \$ 615,372 \$  \$ 157,692 \$ - \$ 27,608 - 546,536 - 672,115 - 243,884 - \$  \$ 1,647,835 \$ - \$  \$ 5,305 \$ - \$ 366 - \$  \$ 5,671 \$ - \$  \$ 250,000 \$ - \$ 280,221 - 294,328 - \$  \$ 824,549 \$ - \$  \$ 6,858,396 \$ 615,372 \$	Expenses	Charges for Services       Operating Grants, Contributions and Restricted Interest         \$ 2,721,696       \$ 201,824       \$ 1,019,110       \$ 702,027       67,535       165,340       956,618       346,013       12,278       \$ 4,380,341       \$ 615,372       \$ 1,196,728       \$ 27,608       - <t< td=""></t<>

# Net (Expense) Revenue And Changes in Net Assets

	Governmental Activities	 Business Type Activities		Total
\$	-1,500,762	\$ -	\$	-1,500,762
	-469,152	-		-469,152
	-598,327	-		-598,327
\$	-2,568,241	\$ 	\$	-2,568,241
\$	-153,213	\$ -	\$	-153,213
	-27,608	-		-27,608
	-545,036	-		-545,036
	-672,115	-		-672,115
	-236,879		_	-236,879
\$	-1,634,851	\$ -	\$	-1,634,851
				· - · - · - · - · - · - · · - · · - · · - ·
\$	-5,305	\$	\$	-5,305
	-366	-		-366
\$	-5,671	\$ 	\$	-5,671
	·	, <u> </u>		
\$	-	\$	\$	_
	-280,221	-		-280,221
	-294,328			-294,328
\$_	-574,549	\$ -	\$	-574,549
\$	-4,783,312	\$ 	\$	-4,783,312
	-,, -,,,,,,,,	 <del> </del>	v	
_\$_		\$ 11,232	\$	11,232
_\$_	-4,783,312	\$ 11,232	\$	-4,772,080

### **Statement of Activities**

### Year Ended June 30, 2010

		Program Revenue	s
		Operating	Capital
		Grants,	Grants,
		Contributions	Contributions
	Charges	and	and
	for	Restricted	Restricted
Expenses	Services	Interest	Interest

### General Revenues:

Property Tax Levied For:
General purposes
Debt service
Capital outlay
Statewide sales, service and use tax
Unrestricted state grants
Unrestricted investment earnings
Other

**Total General Revenues** 

Change in net assets Net assets beginning of year

Net Assets End of Year

# Net (Expense) Revenue And Changes in Net Assets

	Governmental Activities		Business Type Activities	 Total
\$	2,180,328 160,817	\$	-	\$ 2,180,328
	160,818		-	160,817 160,818
	426,512		-	426,512
	2,426,533		-	2,426,533
	43,920		334	44,254
	130,707		_	130,707
\$	5,529,635	\$_	334	\$ 5,529,969
\$	746,323 2,150,041	\$	11,566 -12,013	\$ 757,889
	2,130,041		-12,013	2,138,028
_\$_	2,896,364	\$	-447	\$ 2,895,917

### Balance Sheet Governmental Funds

June 30, 2010

Assets		General		Capital Projects		Non- major Funds		Total
Cash and pooled investments	•	207.127	•					
Receivables:	\$	387,127	\$	1,878,549	\$	454,470	\$	2,720,146
Property Tax:								
Delinquent		25 200				ć <b>0</b> 05		
Succeeding year		25,290		-		6,287		31,577
Accounts		1,804,515		101 202		425,006		2,229,521
Accrued interest:		-		101,382		93		101,475
ISCAP		66						
Due from other funds		125,021		-		140 107		66
Due from other governments				125.000		149,187		274,208
240 Hom other governments		475,003		125,000				600,003
Total Assets	\$	2,817,022	\$	2,104,931	\$	1,035,043	\$	5,956,996
Liabilities and Fund Balances								,
Liabilities:								
Accounts payable	\$	97,732	\$	471,658	\$	1,154	\$	570,544
Salaries and benefits payable		530,315		,	-	-,	•	530,315
Due to other funds		· -		149,187		56,727		205,914
Deferred Revenue:				,				,,,,,
Succeeding year property tax		1,804,515		_		425,006		2,229,521
Other		368,866		_		-		368,866
Total Liabilities	_\$_	2,801,428	\$	620,845	\$	482,887	\$	3,905,160
Fund Balances:								
Reserved for:								
Categorical funding	\$	161,786	\$		\$		\$	161 706
Debt service	Ψ	101,700	Ф	-	Ф	46,351	Þ	161,786
Unreserved		-146,192		1,484,086		505,805		46,351
Total fund balances		15,594	\$	1,484,086	\$	552,156	\$	1,843,699 2,051,836
		13,394	Ψ	1,707,000	Ф	334,130	Φ	2,031,030
Total Liabilities and Fund Balances	\$	2,817,022	\$	2,104,931	\$	1,035,043	\$	5,956,996

# Reconciliation of the Balance Sheet – Governmental Funds To the Statement of Net Assets

# June 30, 2010

Total fund balances of governmental funds (page 16)	\$	2,051,836
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds		9,509,156
Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds		-58,300
Long-term liabilities, including bonds and notes payable and compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds		-8,606,328
Net assets of governmental activities (page 15)	_\$	2,896,364

### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

### Year Ended June 30, 2010

		General		Capital Projects		Non- Major Funds		Tatal
Revenues:		Ocherai		Trojects		runus	·	Total
Local Sources:								
Local tax	\$	2,050,750	\$	426,512	\$	451,213	\$	2,928,475
Tuition	•	248,007	•	120,512	Ψ	731,213	Ф	2,928,473
Other		166,263		28,175		347,554		541,992
Intermediate sources				20,175		347,334		341,772
State sources		3,170,980		_		288		3,171,268
Federal sources		464,977		250,000		200		
Total Revenues	\$	6,100,977	\$	704,687	\$	799,055	\$	714,977
Expenditures:		0,100,577	Ψ	704,067	Ψ	199,033	٠,	7,604,719
Current:								
Instruction:								
Regular instruction	\$	3,151,482	\$		\$		er.	2 151 400
Special instruction	Ψ	702,027	Ф	-	Ф	-	\$	3,151,482
Other instruction		633,004		-		212.020		702,027
	\$	4,486,513	\$		\$	313,030		946,034
Support Services:	Ψ_	4,400,313	Ф.		<b>7</b>	313,030	\$	4,799,543
Student services	\$	154,509	\$		•		æ	154 500
Instructional staff services	Φ	27,608	Ф	-	\$	-	\$	154,509
Administration services		526,738		-		0.206		27,608
Operation and maintenance of plant		320,736		-		9,306		536,044
services		551,004				00.600		600 CD 6
Transportation services		198,947		-		88,622		639,626
	•		•					198,947
Community services	\$	1,458,806	\$		\$	97,928	\$	1,556,734
Other Expenditures:	<u> </u>	366	\$	_	\$		\$	366
Long-Term Debt:								
Facility acquisition	an an		•		_			
Principal	\$	-	\$	6,597,575	\$	13,890	\$	6,611,465
Interest and fiscal charges		-		-		160,000		160,000
AEA flow-through		-		13,082		251,310		264,392
ALA now-unough		294,328						294,328
Total Expenditures	\$	294,328	\$	6,610,657	\$	425,200	\$	7,330,185
rotal Experiences	_\$	6,240,013	\$	6,610,657	\$	836,158	\$	13,686,828
Evano (deficience) of account ( )								
Excess (deficiency) of revenues over (under)	•	100.00	_					
Other Financia - Course (User)		-139,036	\$	-5 <u>,90</u> 5,970	\$	-37,103	\$	-6,082,109
Other Financing Sources (Uses):			_					
Bond proceeds	\$	-	\$	2,960,586	\$	-	\$	2,960,586
Operating transfers in		-		360,000		297,640		657,640
Operating transfers out		-		-568,826		-88,814		-657,640
Total Other Financing Sources (Uses)	_\$_	-	\$	2,751,760	\$	208,826	\$	2,960,586
Net change in fund balances	\$	-139,036	\$	-3,154,210	\$	171,723	\$	-3,121,523
Fund balances beginning of year		154,630		4,638,296		380,433		5,173,359
Fund Balances End of Year	\$	15,594	\$	1,484,086	\$	552,156	\$	2,051,836
	-		*-	,,000	-	,,,,,	<u> </u>	_,551,550

See notes to financial statements.

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds To the Statement of Activities

### Year Ended June 30, 2010

Net change in fund balances – total governmental funds (page 18)		\$	-3,121,523
Amounts reported for governmental activities in the Statement of Activities are different because:			
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, these costs are not reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. Capital outlay expenditures exceeded depreciation expense in the current year, as follows:			
Expenditures for capital assets Depreciation expense	\$ 7,123,107 -244,311	_	6,878,796
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments exceeded issues, as follows:			
Issued Repaid	\$ -2,960,000 160,000	_	-2,800,000
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.			-16,415
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:			20,,,2
Early retirement Compensated absences Other postemployment benefits	\$ -97,268 -10,267 -87,000		-194,535
Change in Net Assets of Governmental Activities (page 15)		\$	746,323

### Statement of Net Assets Proprietary Fund

# June 30, 2010

Assets	Schoo Nutritic		
Cash and cash equivalents Accounts receivable Inventories Capital assets, net of accumulated depreciation Total Assets	7, 4,	,042 434 ,532 ,965 ,973	
Liabilities			
Inter-fund payable Deferred revenue Total Liabilities	3,	294 126 420	
Net Assets			
Invested in capital assets, net of related debt Unrestricted	-	965 412	
Total Net Assets	\$	447	

# Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund

# Year Ended June 30, 2010

Operating revenues:		School utrition
Local sources:		
Charges for service	\$	161,803
Operating expenses:		
Non-instructional programs:		
Food service operations:		
Salaries	\$	78,166
Benefits	Ψ	41,284
Purchased services		1,021
Supplies		136,917
Depreciation		649
Total operating expenses	\$	258,037
Operating loss	_\$	-96,234
Non-operating revenues:		· ·
State sources	\$	2 1 4 4
Federal sources	Ф	3,144
Interest income		104,322 334
Total non-operating revenues		
	7	107,800
Change in net assets	\$	11,566
Net assets beginning of year		-12,013
Net Assets End of Year	\$	-447

### Statement of Cash Flows Proprietary Fund

# Year Ended June 30, 2010

		School Nutrition
Cash flows from operating activities:		
Cash received from sale of lunches and breakfasts	\$	163,215
Cash paid to employees for services	•	-108,943
Cash paid to suppliers for goods or services		-130,450
Net cash used by operating activities	\$	-76,178
Cash flows from non-capital financing activities:		
State grants received	_	
Federal grants received	\$	3,144
Net cash provided by non-capital financing activities		82,817
The bash provided by non-capital financing activities	\$	85,961
Cash flows from investing activities:		
Interest on investments	¢.	224
		334
Net increase in cash and cash equivalents	\$	10,117
Cash and cash equivalents beginning of year		47,925
Cook and Cook Parincles (CD) CAY		
Cash and Cash Equivalents End of Year	\$	58,042
Reconciliation of operating loss to net cash used by operating activities:		
Operating loss	Φ.	06.004
Adjustments to reconcile operating loss to net cash used by operating activities:	\$	-96,234
Commodities used		21.505
Depreciation		21,505 649
(Increase) in inventories		
Decrease in accounts receivable		-2,382 1,222
Increase in deferred revenue		78
(Decrease) in inter-fund payable		-666
(Decrease) in accounts payable		-350
• •		-550
Net Cash Used by Operating Activities	\$	-76,178

# Non-cash investing, capital and financing activities:

During the year ended June 30, 2010, the District received \$21,505 of federal commodities.

#### **Notes to Financial Statements**

#### June 30, 2010

### (1) Summary of Significant Accounting Policies

Wapsie Valley Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the Cities of Readlyn, Fairbank and Oran, Iowa and portions of the predominately agricultural territories in Bremer, Buchanan, Fayette and Black Hawk Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U. S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

### A. Reporting Entity

For financial reporting purposes, Wapsie Valley Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. Wapsie Valley Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organization</u> – The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the County Assessor's Conference Board.

#### B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Net Assets and the Statement of Activities report information on all of the non-fiduciary activities of the District. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function and (2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as non-major governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The District reports the following major proprietary fund:

The District's proprietary fund is the Enterprise, School Nutrition Fund. This fund is used to account for the food service operations of the District.

### C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year-end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary funds of the District apply all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

### D. <u>Assets, Liabilities and Fund Equity</u>

The following accounting policies are followed in preparing the balance sheet:

<u>Cash, Pooled Investments and Cash Equivalents</u> – The cash balances of most District funds are pooled and invested. Investments are stated at fair value, except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a  $1\frac{1}{2}$ % per month penalty for delinquent payments; is based on January 1, 2008 assessed property valuations; is for the tax accrual period July 1, 2009 through June 30, 2010 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2009.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

Capital Assets - Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class

Land	\$ 2,000
Buildings	10,000
Improvements other than buildings	
Furniture and equipment:	10,000
School Nutrition Fund equipment	500
Other furniture and equipment	2,000
Capital assets are depreciated using the straight-line method over the following estima	
	Estimated
A C1	Useful Lives
Asset Class	(In Years)
Buildings	50
Improvements other than buildings	50 years
	20 – 50 years
Furniture and equipment	5 - 15 years

Salaries and Benefits Payable - Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

<u>Deferred Revenue</u> - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivable and other receivables not collected within sixty days after year-end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Compensated Absences - District employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2010. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

Long-term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

Fund Equity - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Amount

5 - 15 years

<u>Restricted Net Assets</u> – In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

During the year ended June 30, 2010, expenditures in the instruction functional area exceeded the amount budgeted.

#### (2) Cash and Pooled Investments

The District's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2010, the District had investments in the Iowa Schools Joint Investment Trust Direct Government Obligations Portfolio which are valued at an amortized cost of \$995,151 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

<u>Credit Risk</u> - The investment in the Iowa Schools Joint Investment Trust was rated Aaa by Moody's Investors Service.

### (3) Due From and Due to Other Funds

The detail of inter-fund receivables and payables at June 30, 2010 is as follows:

Receivable Fund	Payable Fund	Amou	ınt
General Fund General Fund	Physical Plant and Equipment Levy Enterprise - Nutrition	·	,727
Physical Plant and Equipment Levy	Capital Projects (Lost)	· · · · · · · · · · · · · · · · · · ·	,294 ,187
		\$ 274,	,208

The Nutrition Fund owes the General Fund for salaries in prior years. The balance will be repaid when the funds become available. The Physical Plant and Equipment Levy owed the General Fund; the balance was repaid after June 30, 2010. The Capital Project Fund owed the Physical Plant and Equipment Levy.

### (4) Inter-fund Transfers

The detail of inter-fund transfers for the year ended June 30, 2010 is as follows:

Transfer to	Transfer from	Amount
Debt Service	Physical Plant and Equipment Levy	\$ 88,814
Debt Service	Capital Projects	208,826
Capital Projects	Capital Projects (Lost)	360,000
Total		\$ 657,640

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

### (5) Iowa School Cash Anticipation Program (ISCAP)

The District participates in the Iowa School Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants. The warrant sizing of each school corporation is based on a projection of cash flow needs during the semiannual period. Bankers Trust Co. NA is the trustee for the program.

The District pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. The District must make minimum warrant repayments on the 25<sup>th</sup> of each month immediately following the final date that the warrant proceeds may be used in an amount equal to 25% of the warrant amount. The interest rate on the Series 2009-10A warrants was 2.50%. The interest rate on the Series 2009-10B warrants is a variable rate, calculated daily based upon the Bankers Trust Co NA prime rate plus 50 basis points with a minimum interest rate of 4.50%. A summary of the District's ISCAP activity for the year ended June 30, 2010 is as follows:

Series	Warrant Date	Final Warrant Maturity	 Balance Beginning Of Year	Advances Received	Advances Repaid	Balance End of Year	Interest Payable
2009-10A 2009-10B	6/25/09 2/1/10	6/23/10 1/21/11	\$ -	\$ -	\$ -	\$ -	\$ 
			\$ •	\$ -	\$ 	\$ -	\$ -

During the year ended June 30, 2010, the District paid \$13,190 of interest on the ISCAP warrants.

# (6) Capital Assets

Capital assets activity for the year ended June 30, 2010 was as follows:

		Balance Beginning Of Year		Increases	Decreases		Balance End Of Year
Governmental Activities:		Of Tear		mercases	Decreases	_	Of Year
Capital assets not being depreciated:							
Land	\$	40,616	\$	-	\$	- \$	40,616
Construction in process		´ <b>-</b>	•	7,114,406	~	Ψ	7,114,406
Total capital assets not being depreciated	\$	40,616		7,114,406			7,155,022
Capital assets being depreciated:							
Buildings	\$	4.007.507	e.		•		
Improvements other than buildings	Ф	4,996,507 476,603	\$	-	\$	- \$	4,996,507
Furniture and equipment		3,059,465		9 701		-	476,603
Total capital assets being depreciated	\$	8,532,575	\$	8,701	Φ	-	3,068,166
and a production of the same approximate		0,332,373	Ф	8,701	\$	- 5	8,541,276
Less accumulated depreciation for:							
Buildings	\$	3,143,448	\$	64,041	\$	- \$	3,207,489
Improvements other than buildings		332,010		12,596		-	344,606
Furniture and equipment		2,467,373		167,674		-	2,635,047
Total accumulated depreciation	\$	5,942,831	_\$	244,311	\$	- \$	6,187,142
Total capital assets being depreciated, net	_\$_	2,589,744	\$	-235,610	\$	\$	2,354,134
Governmental Activities Capital Assets, Net	_\$	2,630,360	\$	6,878,796	\$	- \$	9,509,156
		Balance Beginning					Balance End
Rusiness type activities			I	ncreases	Decreases		
Business type activities:	<del></del> -	Beginning Of Year					End Of Year
Business type activities: Furniture and equipment Less accumulated depreciation	\$	Beginning		ncreases - 9 649		- \$	End
Furniture and equipment	<del></del> -	7,794 2,180		- 9		- \$ - \$	End Of Year 7,794
Furniture and equipment Less accumulated depreciation	\$	Deginning Of Year 7,794 2,180	\$	- 9 649		•	End Of Year 7,794 2,829
Furniture and equipment Less accumulated depreciation  Business Type Activities Capital Assets, Net  Depreciation expense was charged to the following function Governmental Activities: Instruction: Regular	\$	Deginning Of Year 7,794 2,180	\$	- 9 649		· \$	7,794 2,829 4,965
Furniture and equipment Less accumulated depreciation  Business Type Activities Capital Assets, Net  Depreciation expense was charged to the following function Governmental Activities: Instruction: Regular Other	\$	Deginning Of Year 7,794 2,180	\$	- 9 649		•	End Of Year 7,794 2,829 4,965
Furniture and equipment Less accumulated depreciation  Business Type Activities Capital Assets, Net  Depreciation expense was charged to the following function Governmental Activities: Instruction: Regular Other Support services:	\$	Deginning Of Year 7,794 2,180	\$	- 9 649		· \$	7,794 2,829 4,965
Furniture and equipment Less accumulated depreciation  Business Type Activities Capital Assets, Net  Depreciation expense was charged to the following function Governmental Activities: Instruction: Regular Other Support services: Administration	\$	Deginning Of Year 7,794 2,180	\$	- 9 649		· \$	End Of Year 7,794 2,829 4,965
Furniture and equipment Less accumulated depreciation  Business Type Activities Capital Assets, Net  Depreciation expense was charged to the following function Governmental Activities: Instruction: Regular Other Support services: Administration Operation and maintenance of plant	\$	Deginning Of Year 7,794 2,180	\$	- 9 649		· \$	End Of Year 7,794 2,829 4,965
Furniture and equipment Less accumulated depreciation  Business Type Activities Capital Assets, Net  Depreciation expense was charged to the following function Governmental Activities: Instruction: Regular Other Support services: Administration	\$	Deginning Of Year 7,794 2,180	\$	- 9 649		· \$	End Of Year 7,794 2,829 4,965 162,718 10,584 2,777
Furniture and equipment Less accumulated depreciation  Business Type Activities Capital Assets, Net  Depreciation expense was charged to the following function Governmental Activities: Instruction: Regular Other Support services: Administration Operation and maintenance of plant	\$	Deginning Of Year 7,794 2,180	\$	- 9 649		· \$	End Of Year 7,794 2,829 4,965 162,718 10,584 2,777 23,295
Furniture and equipment Less accumulated depreciation  Business Type Activities Capital Assets, Net  Depreciation expense was charged to the following function Governmental Activities: Instruction: Regular Other Support services: Administration Operation and maintenance of plant Transportation  Total Depreciation Expense – Governmental Activities	\$	Deginning Of Year 7,794 2,180	\$	- 9 649		\$	End Of Year 7,794 2,829 4,965 162,718 10,584 2,777 23,295 44,937
Furniture and equipment Less accumulated depreciation  Business Type Activities Capital Assets, Net  Depreciation expense was charged to the following function Governmental Activities: Instruction: Regular Other Support services: Administration Operation and maintenance of plant Transportation	\$	Deginning Of Year 7,794 2,180	\$	- 9 649		\$	End Of Year 7,794 2,829 4,965 162,718 10,584 2,777 23,295 44,937

### (7) Long-term Liabilities

Changes in long-term liabilities for the year ended June 30, 2010 are summarized as follows:

	 Balance Beginning Of Year	 Additions	 Reductions	. <u>.</u>	Balance End Of Year	 Due Within One Year
General obligation bonds Compensated absences Early retirement Revenue bonds Net OPEB liability	\$ 76,793 - - -	\$ 2,600,000 10,267 97,268 360,000 87,000	\$ 160,000	\$	7,975,000 87,060 97,268 360,000 87,000	\$ 285,000 87,060 43,454 36,000
Total	\$ 5,611,793	\$ 3,154,535	\$ 160,000	\$	8,606,328	\$ 451,514

### Early Retirement

In January 2010, the District approved a voluntary early retirement plan for employees. The plan was only offered to employees for one year. Eligible employees must have completed at least fifteen years of full time service to the District and must have reached the age of fifty-five before June 30, 2010. The application for early retirement was subject to approval by the Board of Education. Each eligible employee approved by the Board will receive \$15,000 and up to five years of single health insurance. At June 30, 2010, the District had obligations to two participants with a total liability of \$97,268.

# General Obligation Bonds Payable

Details of the District's June 30, 2010 general obligation bonded indebtedness are as follows:

Year Ending	Rate	Principal	Interest	Total
2011	4.50%	\$ 170,000	\$ 15,930	\$ 185,930
2012	4.60%	 180,000	 8,280	 188,280
Total		\$ 350,000	\$ 24,210	\$ 374,210

#### Series 2009

Year Ending	Interest Rate	Principal		Interest	Total
2011	4.40%	\$ 115,000	\$	228,340 \$	343,340
2012	4.40%	115,000	•	223,280	338,280
2013	4.40%	120,000		218,220	338,220
2014	4.40%	125,000		212,940	337,940
2015	4.40%	130,000		207,440	337,440
2016	4.40%	240,000		201,720	441,720
2017	4.40%	250,000		191,160	441,160
2018	4.40%	260,000		180,160	440,160
2019	4.40%	270,000		168,720	438,720
2020	4.40%	280,000		156,840	436,840
2021	4.40%	290,000		144,520	434,520
2022	4.40%	300,000		131,760	431,760
2023	4.40%	315,000		118,560	433,560
2024	4.50%	330,000		104,700	434,700
2025	4.60%	345,000		89,850	434,850
2026	4.70%	360,000		73,980	433,980
2027	4.75%	375,000		57,060	432,060
2028	4.85%	395,000		39,247	434,247
2029	4.90%	410,000		20,090	430,090
Total		\$ 5,025,000	\$	2,768,587 \$	7,793,587

Series 2010

	Interest					
Year Ending	Rate	Principal		Interest		Total
2011	2.0%	\$ -	\$	105,530	\$	105,530
2012	2.0%	_	•	105,530	•	105,530
2013	2.0%	75,000		105,530		180,530
2014	2.0%	75,000		104,030		179,030
2015	2.5%	75,000		102,530		177,530
2016	2.5%	75,000		100,655		175,655
2017	3.0%	100,000		98,780		198,780
2018	3.0%	105,000		95,780		200,780
2019	3.5%	110,000		92,630		202,630
2020	3.5%	110,000		88,780		198,780
2021	3.5%	115,000		84,930		199,930
2022	4.0%	125,000		80,905		205,905
2023	4.0%	130,000		75,905		205,905
2024	4.0%	135,000		70,705		205,705
2025	4.5%	140,000		65,305		205,305
2026	4.5%	145,000		59,005		204,005
2027	4.6%	155,000		52,480		207,480
2028	4.6%	160,000		45,350		207,480
2029	4.7%	170,000		37,990		207,990
2030	5.0%	600,000		30,000		630,000
Total		\$ 2,600,000	\$	1,602,350	\$	4,202,350

#### Revenue Bonds

Details of the District's June 30, 2010 Revenue Bond indebtedness is as follows:

REC Revenue Bond issued June 1, 2010 no interest loan.

Year Ending	Principal		
2011	\$ 36,000		
2012	36,000		
2013	36,000		
2014	36,000		
2015	36,000		
2016	36,000		
2017	36,000		
2018	36,000		
2019	36,000		
2020	36,000		
Total	\$ 360,000		

The District has pledged future statewide sales, services and use tax revenues to repay the \$360,000 of bonds issued on June 1, 2010. The bonds were issued for the purpose of financing a portion of the costs of a new school. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues received by the District and are payable thru 2020. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional debt limitation of the District. Annual principal payments on the bonds are expected to require 8 percent of the statewide sales, services and use tax revenues. The total principal remaining to be paid on the notes is \$360,000. For the current year, no principal or interest was paid on the bonds and total statewide sales, services and use tax revenues were \$426,512.

The resolution providing for the issuance of the statewide sales, services and use tax revenue bonds includes the following provisions:

a) A sinking fund is required for monthly deposits equal to the amount necessary to pay in full the installment of principal coming due.

The District did not comply with all of the revenue bond provisions during the year ended June 30, 2010. The required reserve account was not established by the District and no transfers were made to the sinking account.

During the year ended June 30, 2010, the District made principal, interest and fees payments totaling \$251,310 under the agreements.

#### (8) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits, which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P. O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 4.30% of their annual covered salary and the District is required to contribute 6.65% of annual covered salary. Contribution requirements are established by state statute. The District's contributions to IPERS for the years ended June 30, 2010, 2009 and 2008 were \$223,062, \$199,835 and \$192,581, respectively, equal to the required contributions for each year.

# (9) Other Postemployment Benefits (OPEB)

The District implemented GASB Statement No 45, <u>Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions</u> during the year ended June 30, 2010.

<u>Plan description</u> – The District operates a single-employer retiree benefit plan which provides medical and prescription drug benefits for retirees and their spouses. There are 79 active and 6 retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit rate subsidy and an OPEB liability.

<u>Funding Policy</u> – The contribution requirements of plan members are established and may be amended by the District. The District currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation — The District's annual OPEB cost is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with GASB Statement No 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the District's annual OPEB cost for the year ended June 30, 2010, the amount actually contributed to the plan and changes in the County's net OPEB obligations:

Annual required contribution	\$	142,000
Interest on net OPEB obligation		, <u>-</u>
Adjustment to annual required contribution		-
Annual OPEB cost	\$	142,000
Contributions made		-55,000
Increase in net OPEB obligation	\$	87,000
Net OPEB obligation beginning of year		-
Net OPEB obligation end of year	_\$	87,000

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2010.

For the year ended June 30, 2010, the District contributed \$55,000 to the medical plan. Plan members eligible for benefits contributed \$41,000, or 42.7% of the premium costs.

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2010 are summarized as follows:

		Percentage of	Net
Year	Annual	Annual OPEB	OPEB
Ended	OPEB Cost	Cost Contributed	Obligation
June 30, 2010	\$142,000	38.73%	\$87,000

<u>Funded Status and Funding Progress</u> – As of July 1, 2009, the actuarial accrued liability was \$1.291 million, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$1.291 million. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$3,015,000 and the ratio of the UAAL to covered payroll was 42.8%. As of June 30, 2010, there were no trust fund assets.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of July 1, 2009 actuarial valuation date, the unit credit actuarial cost method was used. The actuarial assumptions includes a 4.5% discount rate based on the District's funding policy. The projected annual medical trend rate is 11%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 0.5% each year until reaching the 5% ultimate trend rate.

Mortality rates are from the RP2000 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the retirement probabilities from the IPERS Actuarial Report as of June 30, 2007 and applying the termination factors used in the IPERS Actuarial Report as of June 30, 2007.

Projected claim costs of the medical plan are \$510.62 per month for retirees less than age 65 and \$510.62 per month for retirees who have attained age 65. The salary increase rate was assumed to be 3.5% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

#### (10) Risk Management

The District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (11) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the Area Education Agency. The District's actual amount for this purpose totaled \$294,328 for the year ended June 30, 2010 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

#### (12) Commitments

The District has entered into a construction contract to build two new elementary schools in Readlyn and Fairbank at a cost of \$8 million. The construction is to be completed in the fall of 2010. Construction will be funded by a \$5,025,000 bond issue in May 2009, a \$2,600,000 bond issued May 2010 and a \$360,000 Revenue Bond issued June 1. At June 30, 2010, had \$7,114,406 in construction in process and \$1,400,853 left on the construction contract to be completed.

### (13) Categorical Funding

The District's reserved fund balance for categorical funding at June 30, 2010 is comprised of the following programs:

Program	Amount
Gifted and Talented	\$ 69,278
Foster Care Claim	3,036
Beginning Teacher Mentoring	1,884
Teacher Salary Supplement	64,968
Non Public Textbooks	82
Core Curriculum	21,319
Professional Development	1,219
	\$ 161,786

#### (14) Subsequent Events

On September 20, 2010 the board approved a \$200,000 General Obligation Energy Management Improvement Capital Loan note.

The District has evaluated subsequent events through December 16, 2010 which is the date that the financial statements were available to be issued.

#### (15) Deficit Balances

The General Unreserved Fund and School Nutrition Fund had deficit balances of \$146,192 and \$447 respectively at June 30, 2010. The deficit balances were a result of fund costs incurred exceeding available revenues. The deficits plan to be eliminated with future budget cut backs.



# Budgetary Comparison Schedule of Revenue, Expenditures/Expenses and Changes in Balances – Budget and Actual – All Governmental Funds and Proprietary Fund

# Required Supplementary Information

# Year Ended June 30, 2010

	Governmental Funds Actual		Proprietary Fund Actual
Receipts:	 7 101441		Actual
Local sources	\$ 3,718,474	\$	162,137
Intermediate sources	-	•	-
State sources	3,171,268		3,144
Federal sources	714,977		104,322
Total Receipts	\$ 7,604,719	\$	269,603
Disbursements:			
Instruction	\$ 4,799,543	\$	_
Support services	1,556,734	•	_
Non-instructional programs	366		258,037
Other expenditures	7,330,185		· -
Total Disbursements	\$ 13,686,828	\$	258,037
Excess (deficiency) of receipts over (under) disbursements	\$ -6,082,109	\$	11,566
Other financing sources (uses) net	 2,960,586		
Excess (deficiency) of receipts and other financing sources over (under) disbursement	\$ -3,121,523	\$	11,566
Balances beginning of year	 5,173,359		-12,013
Balances End of Year	\$ 2,051,836	\$	-447

	Total		Budgeted	
	Actual	_	Amounts	 Variance
\$	3,880,611	\$	3,729,209	\$ 151,402
	3,174,412		3,881,324	-706,912
	819,299		190,587	628,712
\$	7,874,322	\$	7,801,120	\$ 73,202
	· <u>- · · · · · · · · · · · · · · · · · ·</u>			 
\$	4,799,543	\$	4,742,000	\$ -57,543
	1,556,734		1,930,000	373,266
	258,403		283,911	25,508
	7,330,185		8,180,017	849,832
_\$_	13,944,865	\$	15,135,928	\$ 1,191,063
\$	-6,070,543	\$	-7,334,808	\$ 1,264,265
	2,960,586		3,025,000	 -64,414
\$	-3,109,957	\$	-4,309,808	\$ 1,199,851
	5,161,346		5,770,437	 -609,091
\$	2,051,389	\$	1,460,629	\$ 590,760

# Notes to Required Supplementary Information - Budgetary Reporting

Year Ended June 30, 2010

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

During the year ended June 30, 2010, expenditures in the instruction function exceeded the amount budgeted.

# Schedule of Funding Progress for the Retiree Health Plan (In Thousands)

# Required Supplementary Information

June 30, 2010

Year Ended June 30,	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
2010	Jul 1, 2009	-	\$1.291	\$1.291	0.0%	\$3.015	42.8%

See Note 9 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB obligation, funded status and funding progress.



# Combining Balance Sheet Non-Major Funds

June 30, 2010

			Special Revenue							
				Physical					•	
				Plant and						
		Debt		Equipment		Management		Student		
		Service		Levy		Levy		Activity		Total
Assets										
Cash and pooled investments	\$	44,141	\$	133,600	\$	215,544	\$	61,185	\$	454,470
Receivables:										
Property Tax:		2.210								
Delinquent		2,210		2,210		1,867		-		6,287
Succeeding year Accounts		162,503		162,503		100,000		-		425,006
Due from other fund		-		140.105		-		93		93
Due from other fund				149,187						149,187
Total Assets	\$	208,854	\$	447,500	\$	317,411	\$	61,278	\$	1,035,043
Liabilities & Fund Equity								•		
Liabilities:										
Accounts payable	\$	-	\$	_	\$	264	¢	890	\$	1,154
Due to other fund	*	_	Ψ	56,727	Ф	204	Ф	690	Ф	
Deferred revenue:				50,727		_		-		56,727
Succeeding year property tax		162,503		162,503		100,000		_		425,006
Total Liabilities	\$	162,503	\$	219,230	\$	100,264	\$	890	\$	482,887
										.02,001
Fund Equity:										
Reserved for:										
Debt service	\$	46,351	\$	-	\$	-	\$	-	\$	46,351
Unreserved fund balances		-		228,270		217,147		60,388		505,805
Total fund balances	_\$_	46,351	\$	228,270	\$	217,147	\$	60,388	\$	552,156
Total Liabilities and Fund Equity	_\$_	208,854	\$	447,500	\$	317,411	\$	61,278	\$	1,035,043

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Non-Major Funds

#### Year Ended June 30, 2010

				Physical	Sp	oecial Revenue			-	
		Debt Service		Plant and Equipment Levy		Management Levy		Student		Tabl
Revenues:		Borvice		Levy		Levy		Activity		Total
Local Sources:										
Local tax	\$	160,817	\$	160,818	\$	129,578	\$		\$	451 012
Other	•	-	Ψ	1,059	Ψ	129,576	ф	346,495	Ф	451,213
State sources		104		103		81		340,493		347,554
Total Revenues	\$	160,921	\$	161,980	\$	129,659	\$	346,495	\$	799,055
Expenditures:										<u> </u>
Current:										
Instruction:										
Other instruction	\$	_	\$		\$	_	<b>e</b>	212.020	Φ.	212.000
Support Services:	Ψ	_	ф	_	Þ	-	\$	313,030	\$	313,030
Administration services		900				8,406				0.006
Operation and maintenance of		700		-		8,406		-		9,306
plant services		_		3,620		85,002				00 (00
Other Expenditures:				3,020		65,002		-		88,622
Long-Term Debt:										
Facility acquisition		_		13,890						12.000
Principal		160,000		13,690		-		•		13,890
Interest and fiscal charges		251,310		_		-		-		160,000
Total Expenditures	\$	412,210	\$	17,510	\$	93,408	\$	212.020	•	251,310
	Ψ	712,210	<u> </u>	17,510	<del></del>	93,408	-D	313,030	\$	836,158
Excess (deficiency) of revenues over										
(under) expenditures	\$	-251,289	\$	144,470	\$	36,251	\$	22 465	<b>o</b>	27 102
(,,	Ψ	-231,209	Ψ	144,470	Ф	30,231	Φ	33,465	\$	-37,103
Other Financing Sources (Uses):										
Operating transfers in (out)	\$	297,640	\$	-88,814	\$	_	\$		e.	200.027
operating transfers in (out)	Ψ	277,040	Φ	-00,614	Φ	<del>-</del>	<b>D</b>		\$	208,826
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing										
uses	\$	46,351	\$	55,656	\$	36,251	\$	33,465	\$	171,723
Fund balances beginning of year		,		172,614	Ψ 	180,896	Ψ	26,923	Ψ	380,433
Fund Balances End of Year	\$	46,351	\$	228,270	\$	217,147	\$	60,388	\$	552,156

# Schedule of Changes in Special Revenue Fund, Student Activity Accounts

# Year Ended June 30, 2010

Account	 Balance Beginning Of Year		Revenues and Inter-fund Transfers		Expenditures		Transfers		Balance End of Year
Ed Foundation	\$ 30,036	\$	57,040	\$	24,286	\$	-	\$	62,790
Resale:	,	•	47,010	•	21,200	Ψ	-	Ф	02,790
Industrial Arts	453		349		147		_		655
Athletics	-48,606		181,914		182,252		229		-48,715
Yearbook	2,801		9,514		11,908				407
Music programs	3,067		2,212		3,425		_		1,854
Music Trust Fund	5,581		737		70		_		6,248
Student Council	135		1,119		924		_		330
Vocational Agriculture Club	21,520		79,670		73,446		_		27,744
Dramatics	-		2,043		2,043		_		,,,,,,
Junior High Student Council	1,705		504		311		_		1,898
Interest	4,287		482		4,643		_		126
Class of 2010	2,045		2,230		2,701		_		1,574
Class of 2011	2,731		7,382		6,338		-		3,775
Class of 2012	-		1,081		536		_		545
Children's Emergency Fund	1,107		50		-		_		1,157
Miscellaneous	 61		168		-		-229		
Total	\$ 26,923	\$	346,495	\$	313,030	\$	_	\$	60,388

# Schedule of Revenues by Source and Expenditures by Function All Governmental Funds

# For the Last Seven Years

	Modified Accrual Basis								
n.		2010		2009		2008		2007	
Revenues:							-		
Local Sources:									
Local tax	\$	2,928,475	\$	2,709,572	\$	2,393,271	\$	1,747,997	
Tuition		248,007		211,560		191,073		193,585	
Other		541,992		476,787		456,548		911,391	
Intermediate sources		-		-		· -			
State sources		3,171,268		3,721,162		3,480,100		3,217,606	
Federal sources		714,977		283,084		143,076		176,392	
Total	\$	7,604,719	\$	7,402,165	\$	6,664,068	\$	6,246,971	
T									
Expenditures:									
Instruction:									
Regular instruction	\$	3,151,482	\$	3,147,107	\$	2,978,621	\$	3,145,279	
Special instruction		702,027		677,604		608,310		523,237	
Other instruction		946,034		841,993		887,338		712,719	
Support services:								•	
Student services		154,509		147,331		143,857		97,881	
Instructional staff services		27,608		31,780		53,431		127,779	
Administration services		536,044		570,345		670,714		613,031	
Operation and maintenance of plant services		639,626		818,987		937,033		931,840	
Transportation services		198,947		263,983		217,188		163,732	
Community services		366		62		505		,	
Central support services		-		-				-	
Non-instructional programs				-		-		_	
Other expenditures:									
Facilities acquisition		6,611,465		691,115		_		39,251	
Long-term debt:				•				- · <b>,</b>	
Principal		160,000		155,000		150,000		145,000	
Interest and other charges		264,392		49,906		36,335		42,280	
AEA flow-through		294,328		255,237		234,608		215,598	
Total	\$	13,686,828	\$	7,650,450	\$	6,917,940	\$	6,757,627	

<u>-</u>	Modified Accrual Basis								
	2006		2005		2004				
\$	1,732,495	\$	1,791,249	\$	2,079,903				
	120,922		115,269		114,801				
	720,352		806,291		526,166				
	-		-		_				
	2,965,728		2,877,391		2,939,531				
	182,013		188,619		139,367				
\$	5,721,510	\$	5,778,819	\$	5,799,768				
\$	2,664,094	\$	2,290,311	\$	2,241,483				
	510,558		513,911		699,077				
	683,449		703,850		621,878				
	86,535		83,826		81,454				
	51,112		46,994		62,154				
	524,665		427,426		478,364				
	889,770		433,600		478,149				
	163,577		198,957		153,606				
	-		182		, -				
			-		650				
	-		13,214		10,199				
	123,136		309,573		63,407				
	140,000		130,000		130,000				
	47,880		52,430		56,245				
	205,288		205,149		209,371				
\$	6,090,064	\$	5,409,423	\$	5,283,037				

# Schedule of Expenditures of Federal Awards

#### Year Ended June 30, 2010

Grantor/Program	CFDA Number	Grant Number		Expendi tures	
Indirect:					•
US Department of Agriculture:					
Iowa Department of Education:					
School Nutrition Cluster Programs:					
School Breakfast Program	10.553	FY10	\$	11,762	
National School Lunch Program	10.555	FY10		92,559	*
			\$	104,321	-
Rural Economic Development Loans and Grants:					-
Butler County Rural Electric Cooperative	10.854	FY10		360,000	-
US Department of Education:					
Iowa Department of Education: Title I, Part A Cluster:					
Title I Grants to Local Educational Agencies	84.010	FY10	\$	57,159	
ARRA-Title I Grants to Local Education Agencies, Recovery Act	84.389	FY10	Ψ	12,636	
•			-\$	69,795	-
Career and Technical Education – Basic Grants to States	84.048	FY10	\$	9,120	-
Safe and Drug-Free Schools and Communities - State Grants	84.186	FY10	\$	825	-
Iowa Demonstration Construction Grant	84.215	FY10	\$	250,000	-
Improving Teacher Quality State Grants	84.367	FY10	\$ \$ \$ \$ \$	43,175	-
Grants for State Assessment	84.369	FY10	\$	4,479	-
ARRA - Special Education Grants to States, Recovery Act	84.391	FY10	-\$	38,158	**
ARRA – State Fiscal Stabilization Fund (SFSF) – Education	01.071	11.0		36,136	-
State Grants, Recovery Act	84.394	FY10	\$	242,037	_
Area Education Agency 267:					
Special Education – Grants to States	84.027	FY10	\$	34,887	**
ARRA - Special Education Grants to States, Recovery Act	84.391	FY10	\$	19,079	**
Total			\$	1,175,876	•

<sup>\*-</sup> Includes \$21,505 of non-cash awards.

Basis of Presentation – The schedule of expenditures of Federal Awards includes the federal grant activity of Wapsie Valley Community School District and is presented on the accrual or modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

<sup>\*\*-</sup> Total for CFDA Number 84.391 is \$57,237 and total for Special Education Cluster (IDEA) is \$92,124.

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

# Keith Oltrogge, CPA, P.C.

201 East Main Street P.O. Box 310 Denver, Iowa 50622

(319) 984-5292 FAX (319) 984-6408

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in
Accordance with Government Auditing Standards

To the Board of Education of Wapsie Valley Community School District:

I have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Wapsie Valley Community School District as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued my report thereon dated December 16, 2010. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States

#### Internal Control Over Financial Reporting

In planning and performing my audit, I considered the Wapsie Valley Community School District's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing my opinion on the effectiveness of Wapsie Valley Community School District's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of Wapsie Valley Community School District's internal control over financial reporting.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as discussed in the accompanying Schedule of Findings, I identified certain deficiencies in internal control over financial reporting I consider to be material weaknesses and other deficiencies I consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. I consider the deficiencies in internal control described in Part II of the accompanying Schedule of Findings as items II-A-10 and II-B-10 to be material weaknesses.

A significant deficiency is a deficiency or combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Wapsie Valley Community School District's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed one instance of non-compliance that is required to be reported under <u>Government Auditing Standards</u> which is noted in Part II-C-10 in the accompanying Schedule of Findings. In addition, I noted certain immaterial instances of non-compliance that are described in Part IV of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the District. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Wapsie Valley Community School District's responses to findings identified in my audit are described in the accompanying Schedule of Findings. While I have expressed my conclusions on the District's responses, I did not audit Wapsie Valley Community School District's responses and, accordingly, I express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Wapsie Valley Community School District and other parties to whom Wapsie Valley Community School District may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

I would like to acknowledge the many courtesies and assistance extended to me by personnel of Wapsie Valley Community School District during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

Keith Oltrogge

Certified Public Accountant

TOHPC

December 16, 2010

Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133

201 East Main Street P.O. Box 310 Denver, Iowa 50622

(319) 984-5292 FAX (319) 984-6408

Independent Auditor's Report on Compliance with Requirements Applicable
to Each Major Program and on Internal Control over Compliance
in Accordance with OMB Circular A-133

To the Board of Education of Wapsie Valley Community School District:

#### **Compliance**

I have audited the compliance of Wapsie Valley Community School District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 <a href="Compliance Supplement">Compliance Supplement</a> that are applicable to each of its major federal programs for the year ended June 30, 2010. Wapsie Valley Community School District's major federal programs are identified in Part I of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to each of its major federal programs is the responsibility of Wapsie Valley Community School Districts management. My responsibility is to express an opinion on Wapsie Valley Community School District's compliance based on my audit.

I conducted my audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that I plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Wapsie Valley Community School District's compliance with those requirements and performing such other procedures as I considered necessary in the circumstances. I believe that my audit provides a reasonable basis for my opinion. My audit does not provide a legal determination on Wapsie Valley Community School District's compliance with those requirements.

In my opinion, Wapsie Valley Community School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2010.

#### Internal Control Over Compliance

The management of Wapsie Valley Community School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing my audit, I considered Wapsie Valley Community School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine my auditing procedures for the purpose of expressing my opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, I do not express an opinion on the effectiveness of Wapsie Valley Community School District's internal control over compliance.

My consideration of the internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as discussed below, I identified a deficiency in internal control over compliance that I consider to be a material weakness.

A deficiency in the District's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. I consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings as item III-A-10 to be a material weakness.

Wapsie Valley Community School District's responses to findings identified in my audit are described in the accompanying Schedule of Findings. While I have expressed my conclusions on the District's responses, I did not audit Wapsie Valley Community School District's responses and, accordingly, I express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Wapsie Valley Community School District and other parties to whom Wapsie Valley Community School District may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

Keith Oltrogge

Certified Public Accountant

December 16, 2010

CHAC

#### Schedule of Findings

#### Year Ended June 30, 2010

# Part I - Summary of the Independent Auditor's Results:

- a) Unqualified opinions were issued on the financial statements.
- b) A significant deficiency and material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- c) The audit disclosed non-compliance which may be material to the financial statements.
- d) A material weakness in internal control over the major programs was disclosed by the audit of the financial statements.
- e) An unqualified opinion was issued on compliance with requirements applicable to each major program.
- f) The audit disclosed no audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- g) Major programs were as follows:
  - CFDA Number 10.854 Rural Economic Development Loans and Grants Butler County Rural Electric Cooperative.
  - CFDA Number 84.394 ARRA State Fiscal Stabilization Fund (SFSF) Education State Grants, Recovery Act.
- h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- i) Wapsie Valley Community School District did not qualify as a low-risk auditee.

#### Schedule of Findings

#### Year Ended June 30, 2010

# Part II - Findings Related to the Financial Statements:

# INTERNAL CONTROL DEFICIENCIES:

II-A-10 Segregation of Duties – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. I noted that the cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal were all done by the same person.

Recommendation — With the limited number of personnel involved in accounting for District activity, an ideal system of segregation of accounting duties and functions cannot be achieved to assure adequate internal control over the safeguarding of assets and the reliability of financial records and reporting. This is not unusual in an organization of your size. Under these circumstances, the most effective controls lie in (1) the administration's and the Board's knowledge of the District's financial operations and (2) striving to obtain as much segregation of duties as possible so that no one person has complete control of any type of financial transactions. I believe these controls are being effectively utilized in the District and recommend that diligent efforts be made to maintain their effectiveness.

Response - We will continue to monitor procedures from administrative and Board levels.

Conclusion - Response accepted.

II-B-10 Annual Financial Statements – The ability to apply generally accepted accounting principles to the financial statements and determine the sufficiency of the footnote disclosure is a necessary aspect of internal control over the District's financial reporting process. The District does not possess an individual with the appropriate expertise to apply generally accepted accounting principles to the financial statements and to draft and determine the sufficiency of the necessary disclosures. The District has a limited number of employees and it is not cost beneficial to employ an individual with this type of expertise and knowledge. The internal financial statements prepared by the District are not prepared in accordance with generally accepted accounting principles and do not contain the required footnote disclosures.

<u>Recommendation</u> – This is common control deficiency of most small Districts and is often not corrected due to cost benefit considerations. I could assist you in gaining the necessary knowledge and skills if you determine that this is a control deficiency that the District would like to address.

Response - We will consult with you as needed on financial statement considerations.

#### Schedule of Findings

#### Year Ended June 30, 2010

# **INSTANCES OF NON-COMPLIANCE:**

II-C-10 Interfund Loan – The District entered into Interfund receivable and payable of \$149,187 between the Physical Plant and Equipment Levy and the Capital Projects (Lost), which appears to be an Interfund loan/borrowing, that may not be in compliance with a revised Declaratory Order issued by the Iowa Department of Education dated October 22, 2009.

The Declaratory Order requires that Interfund loans be repaid by October 1<sup>st</sup> of the fiscal year following the loan origination date, interest to be charged to the borrowing fund based on rates pursuant to Iowa Code section 74A.6, and a resolution approved by the Board of Education stating from which fund and to which fund the transfer will be made. It appears that the District did not comply with these requirements.

<u>Recommendation</u> – We recommend that the District proceed under the provisions of Iowa Code Chapter 74 to issue anticipatory warrants or seek approval of the voters pursuant to Iowa Code Section 278.1(5).

Response - The District in working on repaying the loan and will proceed with measures to become compliant.

<u>Conclusion</u> – Response acknowledged. Since the District is in apparent non-compliance with the Declaratory Order, the District should proceed under one of the remedies provided in the Declaratory Order.

#### Schedule of Findings

#### Year Ended June 30, 2010

# Part III - Findings and Questioned Costs For Federal Awards:

# **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

# INTERNAL CONTROL DEFICIENCY:

CFDA Number 10.854: Butler County Rural Electric Cooperative Loan

Federal Award Year: 2010 US Department of Agriculture

Passed through Butler County Rural Electric Cooperative

CFDA Number 84.394: ARRA – State Fiscal Stabilization Fund (SFSF) – Education State Grants, Recovery Act

Federal Award Year: 2010 US Department of Education

Passed through the Iowa Department of Education

III-A-10 <u>Segregation of Duties</u> – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. I noted that the cash receipts listing, bank deposits and posting of cash receipts to the cash receipts journal were all done by the same person.

Recommendation – With the limited number of personnel involved in accounting for District activity, an ideal system of segregation of accounting duties and functions cannot be achieved to assure adequate internal control over the safeguarding if assets and the reliability of financial records and reporting. This is not unusual in an organization of your size. Under the circumstances, the most effective controls lie in (1) the administration's and the Board's knowledge of the District's financial operations and (2) striving to obtain as much segregation of duties as possible so that no one person has complete control of any type of financial transactions. I believe these controls are being effectively utilized in the District and recommend that diligent efforts be made to maintain their effectiveness.

<u>Response and Corrective Action Planned</u> – We will continue to review our procedures and implement additional controls where possible.

#### Schedule of Findings

#### Year Ended June 30, 2010

# Part IV - Other Findings Related to Statutory Reporting:

IV-A-10 <u>Certified Budget</u> - Expenditures for the year ended June 30, 2010 exceeded the certified budget amount in the instruction function.

<u>Recommendation</u> –The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before expenditures were allowed to exceed the budget.

Response - Future budgets will be amended in sufficient amounts to ensure the certified budget is not exceeded.

Conclusion - Response accepted.

- IV-B-10 Questionable Expenditures No expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- IV-C-10 <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- IV-D-10 <u>Business Transactions</u> No business transactions between the District and District officials or employees were noted.
- IV-E-10 <u>Bond Coverage</u> Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure the coverage is adequate for current operations.
- IV-F-10 <u>Board Minutes</u> No transactions requiring Board approval which had not been approved by the Board were noted. Not all minutes were published as required by Chapter 279.35 of the Code of Iowa.

<u>Recommendation</u> – The Board Secretary should furnish a copy of the Board proceedings with all disbursements to be published within two weeks of each meeting.

Response - All minutes will be published as required.

- IV-G-10 <u>Certified Enrollment</u> No variances in the basic enrollment data certified to the Department of Education were noted.
- IV-H-10 <u>Supplementary Weighting</u> No variances regarding the supplementary weighting certified to the Iowa Department of Education were noted.
- IV-I-10 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.

# Part II - Other Findings Related to Statutory Reporting (continued):

IV-J-10 <u>Certified Annual Report</u> – The Certified Annual Report was not properly certified to the Iowa Department of Education by September 15, 2010.

<u>Recommendation</u> – In the future, the District should ensure the Certified Annual Report is certified timely to the Iowa Department of Education.

Response – With the construction of the new schools and change in employee health insurance at year end an error free CAR was not complete until September 22, 2010. We will complete future CAR on a timely basis.

Conclusion - Response accepted.

IV-K-10 Student Activity Fund – The Student Activity Fund includes an account which should have been reclassified by a residual equity transfer in prior years in order for the fund to conform to U.S. generally accepted accounting principles in accordance with Chapter 257.31(4) of the Code of Iowa. This account is identified as "Music Trust". This should have been closed or reclassified prior to the fiscal 1997 GAAP conversion and should be corrected by the District. According to the Department of Education, the District should be accounting for this in the General Fund or should assign the proceeds to a specific activity.

Recommendation - The District should make a corrective transfer to account for this in the General Fund or another activity.

Response - We will review this account and reallocate where necessary to other proper activities.

Conclusion - Response accepted.

IV-L-10 <u>Deficit Balances</u> – The Student Activity Account had one deficit account at June 30, 2010. The General Fundunreserved fund balance had a deficit of \$146,192 and the Nutrition Fund had a deficit fund balance of \$447.

<u>Recommendation</u> – The District should continue to monitor this situation and investigate alternatives to eliminate these deficits in order to return the accounts to sound financial conditions.

Response – We are working on this. The Nutrition Fund account deficit was reduced from a deficit balance of \$12,013 at June 30, 2009.

Conclusion - Response accepted.

IV-M-10 <u>Electronic Check Retention</u> – Chapter 554D.114 of the Code of lowa allows the District to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The District retains cancelled checks through electronic image, but does not obtain an image of the back of each cancelled check as required.

Recommendation – The District should obtain and retain an image of both the front and back of each cancelled check as required.

Response – The District will obtain and retain images of both the front and back of cancelled checks as required. The District can go on line at any time and see/print the back side of any check.

# Part IV - Other Findings Related to Statutory Reporting (continued):

IV-N-10 <u>Categorical Funding</u> – No instances were noted of categorical funding being used to supplant rather than supplement other funds.

According to proposed administrative rules, "Categorical funding shall not be commingled with other funding. School districts shall use a project code and program code as defined by Uniform Financial Accounting." We noted that during the year some categorical funding expenditures were commingled with other General Fund expenditures, then were reclassified as categorical spending at the end of the year.

<u>Recommendation</u> – All categorical funding expenditures should be posted to the correct expenditure account as the expenditures are incurred.

<u>Response</u> – We have revised our procedures for identifying categorical expenditures so that they will be coded to the correct expenditure accounts as incurred.

Conclusion - Response accepted.

IV-O-10 Statewide Sales and Services Tax – No instances of non-compliance with the use of the statewide sales and services tax revenue provisions of Chapter 423F.3 of the Code of Iowa were noted.

Pursuant to Chapter 423F.5 of the Code of lowa, the annual audit is required to include certain reporting elements related to the statewide sales and service tax revenue. For the year ended June 30, 2010, the District's financial activity and other required information for the statewide sales and services and use tax revenue are as follows:

Beginning balance	\$ 160,675
Statewide sales and services tax revenue	426,512
Expenditures/transfers out:  Debt service for school infrastructure:  General obligation debt	 -208,826
Ending balance	\$ 378,361

The statewide sales, services and use tax revenue received during the year ended June 30, 2010 is equivalent to a reduction in the following levies:

		Per \$1,000		Property	
		of Taxable Valuation		Tax Dollars	
Debt service levy	\$	3.123328	\$	426,512	
Physical plant and equipment levy		_		· -	
Public educational and recreational levy		-		_	

# Part IV - Other Findings Related to Statutory Reporting (continued):

IV-P-10 Revenue Bonds – The District has not established the reserve account required by the revenue bond resolution. In addition, the required monthly transfers from the revenue account to the sinking account were not made by the District.

<u>Recommendation</u> – The District should establish the reserve account in the amount required and make the monthly transfers to the sinking account required by the bond resolution.

Response - We will establish a reserve account and begin making transfers to a sinking account.